City of Glendale Budget Study Session #1 April 29, 2014



Agenda

- FY 2013-14
 - 3rd Quarter Update
 - Year-End Projection
 - Proposed Budget Adjustments
 - Organizational Profile
- FY 2014-15
 - General Fund Forecast
 - Proposed General Fund Budget
 - Budget Calendar
- Questions & Comments



FY 2013-14 3rd Quarter Update As of March 31, 2014



FY 2013-14 3rd Quarter Update

General Fund Resources

- Revenues received through March 31, 2014 are \$95.3 million
 - Last year at this time revenue was \$92.9 million
 - Compared to the same period last year, the revenues are approximately 2.6% higher
 - Increases noted in property, sales, and other taxes, charges for services and miscellaneous revenues
 - Miscellaneous revenue is higher due to \$750k received for GSA for the Alex Theater renovation project and reimbursements per AB109 (State Budget Act of 2011: Public Safety Realignment)



General Fund Resources

March 31, 2014 (In Thousands)

	Adopted		Revised		Actual		%		
	В	udget	Adju	stment	Re	esources	Re	eceipts	Received
Property Taxes	\$	45,185	\$	600	\$	45,785	\$	26,449	57.8%
Sales Taxes		32,867		321		33,188		18,542	55.9%
Utility Users Taxes		27,600		-		27,600		18,581	67.3%
Occupancy & Other Taxes		9,090		-		9,090		4,461	49.1%
Licenses & Permits		6,455		1,200		7,655		6,315	82.5%
Revenue from Other Agencies		100		20		120		147	122.5%
Charges for Services		1,904				1,904		1,749	91.9%
Interfund Revenue		16,195		-		16,195		12,054	74.4%
Fines & Forfeitures		1,100		-		1,100		582	52.9%
Interest/Use of Money		3,385		-		3,385		2,504	74.0%
Misc & Non-Operating		1,095		-		1,095		1,610	147.0%
Transfers		23,657		-		23,657		2,287	9.7%
Subtotal:	\$	168,633	\$	2,141	\$	170,774	\$	95,281	55.8%
Use of Fund Balance		2,099		2,290		4,389	V		0.0%
Total Resources:	\$	170,732	\$	4,431	\$	175,163	\$	95,281	55.1%



FY 2013-14 3rd Quarter Update

General Fund Expenditures

- Department expenditures are tracking as expected
 - Reported at the first quarter and mid-year, departments are on track to meet their budget; this remains unchanged at the third quarter
 - General Fund Expenditures are \$126.1 million, 72.0% expended versus 71.5% last year
 - All Departments are forecasted to either meet or come in under budget by year end barring any unforeseen expenditures
 - All Departments are below the expected 75% expended mark



General Fund Expenditures

March 31, 2014 (In Thousands)

	A	Adopted			Re	Revised Budget		ctual	%
		Budget	Adjust	Adjustments*				pended	Expended
Administrative Services	\$	5,490	\$	95	\$	5,585	\$	3,596	64.4%
City Attorney		3,207		-		3,207		2,335	72.8%
City Clerk		1,153		- 1		1,153		628	54.5%
City Treasurer		643		-		643		449	69.8%
Community Development		9,225		454		9,679		6,545	67.6%
Com. Services & Parks		9,585		135		9,720		7,262	74.7%
Fire		40,072		1,473		41,545		30,671	73.8%
Human Resources		2,389		-		2,389		1,637	68.5%
Library, Arts & Culture		7,776		-		7,776		5,313	68.3%
Management Services		4,953		899		5,852		3,444	58.9%
Police		66,874		-		66,874		49,080	73.4%
Public Works		18,077		-		18,077		12,797	70.8%
Transfers		390		-		390		293	75.1%
Retirement Incentive		898		-		898		673	74.9%
Non-Departmental		-		1,375	F	1,375		1,375	100.0%
Total:	\$	170,732	\$	4,431	\$ 1	175,163	\$	126,098	72.0%

^{*} Includes Carryovers & Adjustments



Cash Balances – All Funds

March 31, 2014 (In Thousands)

Major Funds:		
General Fund		\$ 43,041
Housing Assistance Fund		1,682
Capital Improvement Fund		1,840
Sewer Fund		64,760
Electric Fund		139,545
Cash from Operations	67,297	North Con-
Cash from Bond Proceeds	56,793	
Transfer Reserve	15,455	
Water Fund		11,025
Cash from Operations	(14,621)	
Cash from Bond Proceeds	25,646	
Major Funds Total:		\$ 261,893

Other Funds:	m (K)	X 1 1 1
Capital Projects Funds	\$	35,388
Debt Service Funds		26,133
Special Revenue Funds		17,635
Nonmajor Enterprise Funds		39,781
Internal Service Funds		93,451
Other Funds Total:	\$	212,388

Grand Total:

\$ 474,281



FY 2013-14 General Fund Year End Projection



FY 2013-14 General Fund

Year End Projection (In Thousands)

	Revised		Mariana		
	Budget	Forecast	Variance		
Revenue	\$ 170,774	\$ 170,774	\$ -		
Expenditures					
Salary & Ben	135,554	132,787	(2,768)		
M&O	38,150	36,444	(1,706)		
Capital Outlay	320	320			
CIP	748	20	(728)		
Transfers	390	390	<u> </u>		
Expenditures	175,163	169,961	(5,202)		
Addition to / (Use of) Fund Balance	\$ (4,389)	\$ 813	\$ (5,202)		



FY 2013-14 General Fund

Fund Balance Projection (In Thousands)

	Unassigned & Charter Reserve	Total Fund Balance	
Beginning Balance, 7/1/2013	\$ 60,310	\$ 62,889	
Increase/(Decrease) in Fund Balance	813	813	
Projected Ending Fund Balance, 6/30/2014	\$ 61,123	\$ 63,702	
Projected Reserve Percentage*	35.8%	N/A	



^{*} Based on adopted appropriation of \$170.7 million. Current policy is floor of 30% with a target of 35%

FY 2013-14 3rd Quarter Proposed Budget Adjustments



FY 2013-14 3rd Quarter

Proposed Budget Adjustments

- General Fund \$340,000
 - Funding for June 3, 2014 Special Elections
 - City Clerk's Contractual Services Account



Organizational Profile As of March 31, 2014



	Adopted	Adopted
	FY 2012-13*	FY 2013-14
 Total Population (Per Department of Finance) 	193,111	193,652
 Total City Employees (FTE) Budgeted 	1,605	1,588
Total General Fund FTE	896	905
 Total Adopted Budget 	\$697,482,401	\$737,941,725
Total General Fund Adopted Budget	\$165,498,883	\$170,731,906
Residents served per FTE	120	122
Residents served per FTE (General Fund)	215	214
Total Budget per capita	\$3,612	\$3,811
General Fund Budget per capita	\$857	\$882



^{*}Includes General Fund & GWP Balancing Strategies

Organizational Profile Tri-City Comparison

FY 2013-14 Adopted Budget

	Glendale	Burbank	Pasadena
Total Population (Per Department of Finance)	193,652	104,982	140,020
 Total City Employees (FTE) Budgeted 	1,588	1,391	2,145
Total General Fund FTE	905	952	937
 Total Adopted Budget 	\$737,941,725	\$647,966,130	\$677,891,276
 Total General Fund Adopted Budget 	\$170,731,906	\$149,474,906	\$202,662,000
 Residents served per FTE 	122	75	65
 Residents served per FTE (General Fund) 	214	110	149
 Total Budget per capita 	\$3,811	\$6,172	\$4,841
 General Fund Budget per capita 	\$882	\$1,424	\$1,447



Organizational Profile June 30, 2013 Outstanding Debt (in Thousands)

COPs (GPD Facility)	\$ 48,900
- Revenue Bonds	195,905
 Claims Payable 	43,650
Landfill Closure / Liability	39,635
Compensated Absences	22,147
Post Employment Benefits	57,997
Other	17,180
Total Outstanding Debt	\$ 425,414



Organizational Profile June 30, 2013 Liquidity Ratios (in Thousands) Tri-City Comparison

	Glendale		Burbank		Pasadena	
Total Current Assets	\$	434,212	\$:	272,890	\$ 2	236,458
Total Current Liabilities	\$	78,189	\$	56,486	\$	72,874
Total Inventories	\$	6,907	\$	11,014	\$	20,201
Current Ratio		5.55x		4.83x		3.24x
Quick Ratio		5.47x		4.64x		2.97x



Organizational Profile June 30, 2013 Debt Ratios (in Thousands) Tri-City Comparison

	Glendale	Burbank	Pasadena	
Total Assets	\$ 2,100,297	\$ 762,711	\$ 1,029,076	
Total Liabilities	\$ 470,822	\$ 263,589	\$ 369,622	
Total Net Assets	\$ 1,630,918	\$ 499,375	\$ 658,842	
Debt Ratio	22%	35%	36%	
Debt to Equity Ratio	29%	53%	56%	



	Adopted		Adopted		
	FY 2012-1	3*	FY 2013-14		
Public Safety	\$ 134,355,491	19.9%	\$ 130,131,085	18.3%	
Public Works, Utilities & Transit	376,552,237	55.6%	406,345,956	57.3%	
Community Development	42,671,834	6.3%	42,392,779	6.0%	
Quality of Life	41,060,697	6.1%	38,039,162	5.4%	
Administration & Internal Service	82,080,947	12.1%	92,701,619	13.1%	
Total Operational Expenditures**	\$ 676,721,206	100.0%	\$ 709,610,601	100.0%	



^{*} Includes General Fund & GWP Balancing Strategies

^{**} Excludes transfers

Total Personnel Appropriation – All Funds Four-Year Comparison (in millions)

	Adopted FY 2010-11	Adopted FY 2011-12	Adopted FY 2012-13*	Adopted FY 2013-14	% Change from 12-13
Total City Salaries & Benefits	\$228.6	\$240.3	\$218.7	\$216.8	(0.8%)
Total City Operating Costs (not including transfers & capital improvement)	\$663.6	\$678.0	\$630.9	\$651.4	3.3%
Personnel v. Operating Costs All Funds	34.5%	35.4%	34.7%	33.3%**	(4.0%)
Employee Count	1,899	1,873	1,605	1,588	(1.1%)



^{*} Includes General Fund & GWP Balancing Strategies

^{**} Meets target of 35%

Total Personnel Appropriation – General Fund Four-Year Comparison (in millions)

	opted 2010-11	lopted 2011-12	opted 012-13*	Adopted FY 2013-14	% Change from 12-13
Salaries & Benefits	\$ 136.3	\$ 142.2	\$ 131.4	\$134.2	2.1%
Maintenance & Operation / ISF Charges	36.6	32.7	33.4	35.8	7.2%
Capital Outlay	0.1	0.1	0.2	0.3	50.0%
Cost Savings Target	(2.1)	(7.7)	(0.6)	-	100.0%
Annual Appropriations Fund (not including transfers)	\$ 170.9	\$ 167.2	\$ 164.4	\$170.3	3.6%
Personnel v. M&O General Fund	79.8%	85.0%	79.9%	78.8%**	(1.4%)
Employee Count	1,030	998	896	905	(1.0%)

^{*} Includes General Fund Balancing Strategies



^{**} Does not meet target of 75%

Total Personnel Appropriation – All Funds Management v. Non-Management (in millions)

	Actual FY 2010-11	Actual FY 2011-12	Actual FY 2012-13	Adopted FY 2013-14
Total Salaries* (w/o benefit roll-up)	\$146.5	\$143.2	\$129.8	\$129.3
Management Salaries	\$28.7	\$28.3	\$25.4	\$24.6
Non-Management Salaries	\$117.8	\$114.9	\$104.4	\$104.7
Management Salary Ratio	19.6%	19.8%	19.6%	19.0%**



^{*} Includes General Fund & GWP Balancing Strategies

^{**} Meets target of 20%

Organizational Profile FY 2013-14 3rd Quarter Update Average Benefit Load - All Employees*

2011-12 2011-12 2012-13 2012-13 2013-14 2013-14 Benefit Non-Safety Non-Safety Safety Safety Safety Non-Safety 5.20% **Accrued Time** 5.20% 5.20% 5.20% 5.20% 5.20% **Employee** 12.17% 15.47% 12.27% 14.96% 12.20% 16.30% Insurances **Employer** 6.31% 11.21% 14.25% 19.75% 17.31% 10.76% Costs 30.31% 15.66% 30.38% 15.73% 31.79% 16.18% Retirement Retirement (2.75%)(2.20%)(2.75%)(2.20%)(2.87%)(2.20%)**Cost Share** Total 59.18% 40.44% 64.85% 44.90% 63.63% 46.24%



^{*} Data based on weighted average

Fiscal	Authorized
Year	Positions
2002-03	1,835
2003-04	1,829
2004-05	1,881
2005-06	1,995
2006-07	1,974
2007-08	1,986
2008-09	1,942
2009-10	1,904
2010-11	1,899
2011-12	1,873
2012-13	1,605*
2013-14	1,588



General Fund Forecast FY 2014-15 to FY 2021-22



General Fund Forecast Future Challenges

- Operating Costs
 - On-going Salaries & Benefits + Maintenance & Operating Costs
- Pension Costs
 - Significant increases expected within the next five years
- General Fund Capital Improvement
 - Current funding is 1% of Sales Tax Revenue
- Internal Service Funds
 - Workers' Compensation, Information Technology, Fleet Replacement
- Other Post Employment Benefits
 - Implied subsidy for retirees has created an unfunded liability of \$214 million

General Fund Forecast

Revenue Assumptions

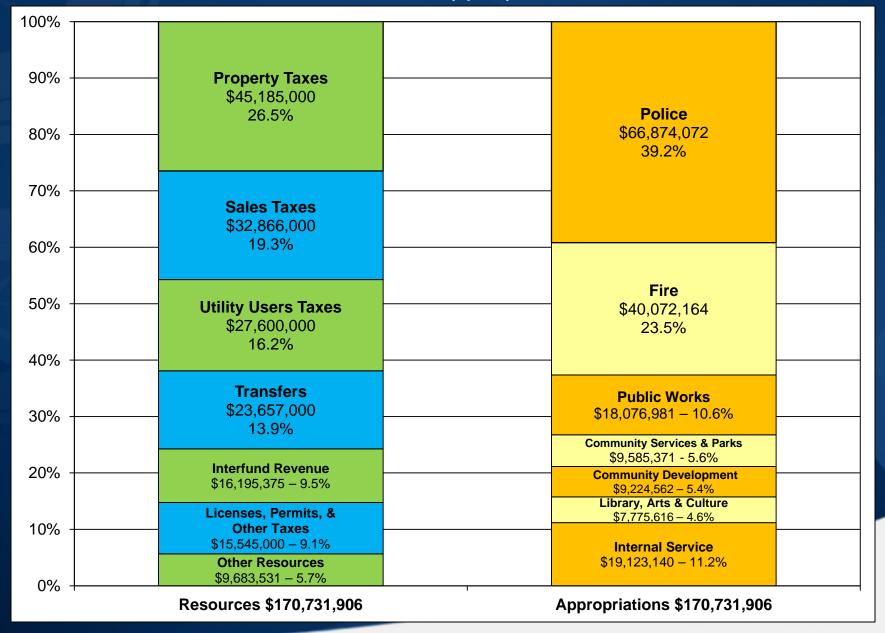
- Council approved projects included in revenue estimates
 - Includes all future "pipeline" projects
- Assumes no voter approved revenue enhancements
- <u>Does not include</u> potential new tax revenue from new business relocating to Glendale (i.e. new Auto Dealerships, Retail, Restaurants, etc)
- Total General Fund Revenues expected to increase annually by an average of 2.4% through FY 2021-22
- Average annual growth for major revenue categories:
 - Property Tax 3.1%
 - Sales Tax 4.6%
 - Utility Users' Tax 1.5%
 - Building Permits 5.2%

- Other Licenses & Permits 3.5%
- Charges for Services 3.1%
- Continued reduction of Electric transfer of \$250k annually to a floor of 10%



FY 2013-14 General Fund

Resources vs Appropriations



General Fund Forecast Appropriation Assumptions (1 of 15)

Salaries

- Includes annual step increases estimated at approximately \$800k fully loaded
- One scheduled COLA (3.5%) for GFFA in FY 2015-16 estimated at \$1.3 million fully loaded

Medical Benefits

- 10% annual increase for the next five years based on estimate received from insurance broker
- Assumes 50% cost share w/ employee groups
- PERS is a major cost driver
- Focus on "total compensation" cost



General Fund Forecast Appropriation Assumptions (2 of 15)

Salaries

- Salary surveys indicate that non-safety positions are below market
 - Based on 11 city comparison
 - GCEA, GMA, IBEW & Executives have gone without positive salary adjustment since 2008
- Safety salaries hover near market average
 - GPOA has not had COLA since 2011
 - GFFA deferred COLA several years until FY 13-14; due 3.5% in FY15-16
- All employees participate in some form of salary offset toward pension cost
- Current weighted percentage of total comp: 60%



General Fund Forecast Appropriation Assumptions (3 of 15)

- Benefits (Medical benefits, employment costs, etc)
 - Aggressive pricing has eased impact will it last?
 - 50% cost share with employees is the new normal
 - Impact of health care reform on current and retired employees?
 - Current weighted percentage of total comp: 26%



General Fund Forecast Appropriation Assumptions (4 of 15)

PERS

- Rates are approaching historic highs, plateauing in "out years"
- PERS Board appears determined to correct past failures in a fixed timeframe
- Cost-containment
 - Near-term: Employee Cost Sharing
 - Long-term: Two-tier Benefit Structure; PEPRA
 - OPEB Liability equals "implied subsidy" only
- Current weighted percentage of total comp: 14%



General Fund Forecast Appropriation Assumptions (5 of 15)

PERS Safety

	FY 13-14	FY 14-15	FY 15-16	FY 16-17	FY 17-18	FY 18-19	FY 19-20	FY 20-21	FY 21-22
Rate	31.79%	34.97%	37.1%	41.39%	44.73%	48.07%	51.41%	52.65%	52.65%
Amount (Millions)	\$13.7	\$14.6	\$15.9	\$18.0	\$19.8	\$21.5	\$23.3	\$24.1	\$24.2

PERS Miscellaneous

	FY 13-14	FY 14-15	FY 15-16	FY 16-17	FY 17-18	FY 18-19	FY 19-20	FY 20-21	FY 21-22
Rate	16.83%	17.46%	19.00%	21.50%	23.65%	25.80%	28.05%	28.7%	28.7%
Amount (Millions)	\$5.2	\$5.5	\$6.1	\$7.1	\$8.0	\$8.9	\$9.8	\$10.2	\$10.2

- In FY 2013-14 the General Fund PERS cost, net of employee cost sharing, is \$18.9 million
 - Forecasted to increase by \$15.5 million to a total net cost of \$34.4 million by FY 2021-22
 - Without employee cost sharing, the City's PERS cost would be \$37.3 million in FY 2021-22 – a \$2.9 million annual savings



General Fund Forecast Appropriation Assumptions (6 of 15)

	PERS Cost	Cost Sharing	Net PERS Cost	Appropriation	% of Budget
FY 2013-14*	\$21,052,594	\$2,198,165	\$18,854,429	\$169,334,721	11.1%
FY 2014-15*	\$22,775,837	\$2,690,111	\$20,085,726	\$174,503,654	11.5%
FY 2015-16*	\$24,749,482	\$2,779,110	\$21,970,372	\$181,752,866	12.1%
FY 2016-17*	\$27,927,401	\$2,798,565	\$25,128,836	\$188,030,478	13.4%
FY 2017-18*	\$30,558,064	\$2,818,155	\$27,739,909	\$192,778,059	14.4%
FY 2018-19*	\$33,224,188	\$2,837,883	\$30,386,305	\$198,892,287	15.3%
FY 2019-20*	\$35,965,493	\$2,857,748	\$33,107,745	\$203,574,472	16.3%
FY 2020-21*	\$37,082,024	\$2,877,752	\$34,204,272	\$206,146,551	16.6%
FY 2021-22*	\$37,341,598	\$2,897,896	\$34,443,702	\$207,876,048	16.6%

^{*}Projected

^{**}Ten year average % of PERS cost to General Fund expenditures: 9.1%



General Fund Forecast

Appropriation Assumptions (7 of 15)

CalPERS Historical Rates

	Safety %	Non-Safety %
1976	29.70	12.21
1981	36.07	19.81
1986	32.49	20.01
1991	19.07	11.62
1996	10.95	9.54
2001	0.00	0.00
2006	24.58	9.95
2011	25.06	11.67
2012	30.31	15.66
2013	30.38	15.73
2014	31.79	16.18
2015	34.97	17.46
39 year average	22.70	11.89
2016*	37.10	19.00
2017*	41.39	21.50
2018*	44.73	23.65
2019*	48.07	25.80
2020*	51.41	28.05

General Fund Forecast Appropriation Assumptions (8 of 15)

Potential Separation from PERS?

- Would require Charter Amendment
- Current unfunded liability is approximately \$238 million
- PERS would revalue the liability at a lower discount rate likely pushing unfunded liability much higher – est. at <u>\$578 million</u>
 - Payment for entire unfunded liability would be due upon demand from PERS
- City would be at competitive disadvantage in the labor market
- Private sector model would likely not yield significant savings



General Fund Forecast Appropriation Assumptions (9 of 15)

PERS benefit reality check:

2039 City of Glendale pensioners

Highest annual pension: \$211,151

Lowest annual pension: \$3.36

Average annual pension: \$38,658

Median annual pension: \$28,017

- Pensions are allocated among respective employer agencies. For example, a pensioner could receive an amount different than listed here (depending on where they worked); however, this is the City of Glendale's share of the pension paid.
- Average Safety Pension: \$52,913
- Average Miscellaneous Pension: \$27,950



Appropriation Assumptions (10 of 15)

Total Compensation Equation

- Salary + Benefits + Retirement
- 60% + 26% + 14% = 100%
- Reflects cost share with employee associations

How do we sustain our value proposition?

- Focus on priorities
 - Citizen Satisfaction Survey
- Invest strategically in the organization
 - Long-term versus short-term outcomes
 - Maintain perspective and avoid distractions
- Do more with less
 - Role of technology, outsourcing and network collaboration
 - Attract the best talent Five Tool Players
- Comprehensive Compensation Strategy



Appropriation Assumptions (11 of 15) Principles of Compensation Management

- I. The City shall seek to balance the Council priorities of Fiscal Responsibility and Exceptional Customer Service by attracting and employing quality city personnel within a sustainable financial structure.
- II. All elements of employee compensation must be funded and secured, and based on the City's ability to pay.
- III. The City shall periodically endeavor to calibrate compensation for classifications at the average of comparable cities in the defined market. However, the City may establish select compensation classifications more competitively within the market, based on department mission, program priority, and market forces.
 - The City shall pay average market salary and expect exceptional execution and performance
- IV. In addition to consideration of market comparisons, the City shall also endeavor to analyze internal organizational equity within comparable job classifications and amongst the respective bargaining units.

Appropriation Assumptions (12 of 15) Principles of Compensation Management (Con't)

- V. Merit compensation increases and/or bonus consideration shall be based solely on employee performance and on the City's ability to pay in a nondiscriminatory fashion.
- VI. In order to sustain the defined-benefit model, employees shall participate in funding retirement costs to the maximum extent possible.
- VII. The City's PERS program participation will reflect sustainable actuarial horizons.
- VIII. The City's total General Fund workforce costs should not exceed 75% of net operating expenses on an annual basis.
- IX. The City's total management costs should not exceed 25% of its total personnel costs, ensuring a trim and efficient organizational structure.
- X. Employee time accruals will be monitored and utilized to ensure that separating employees' payouts are minimized.

General Fund Forecast Appropriation Assumptions (13 of 15)

- Workers' Compensation Insurance
 - Fund balance deficit is \$16.8 million as of June 30, 2013
 - Assumes one-time increase of approximately \$1.5 million in FY 2014-15
 - Compensation Insurance Fund balance deficit projected to be eliminated by FY 2021-22



General Fund Forecast Appropriation Assumptions (14 of 15)

Fleet/Equipment Replacement

- Funding is increased by \$700k starting in FY 2014-15 with 13% annual increases through FY 2018-19
- By FY 2018-19 replacement cost for Fire, Police, Community Services & Parks, and Public Works (General Fund) will be fully funded

Information Services Infrastructure

- Funding is increased by \$1 million starting in FY 2015-16 with modest increases in future years
- Necessary to replace aging Information Services infrastructure (i.e. servers, routers, switches, computers, etc)
- Additional funding will be needed



General Fund Forecast Appropriation Assumptions (15 of 15)

General Fund Capital Improvement Program

- Current funding is 1% of sales tax
- Increase by .25% annually starting in FY 2015-16 with a cap of 2.0%

Base Line Expenditures

- Includes all other Salaries & Benefits, M&O
- Expected to grow by .75% annually based on historical expenditure patterns



	FY 14-15	FY 15-16	FY 16-17	FY 17-18	FY 18-19	FY 19-20	FY 20-21	FY 21-22
Resources	\$ 172.8	\$ 177.8	\$ 182.5	\$ 187.6	\$ 193.4	\$ 198.8	\$ 202.5	\$ 206.3
Appropriations								
Base Line	170.3	171.8	172.7	172.6	173.5	174.3	175.2	176.1
PERS	1.7	3.7	6.9	9.5	12.2	14.9	16.0	16.3
CIP	0.0	0.1	0.2	0.4	0.5	0.6	0.6	0.6
ISF's	2.0	4.7	6.4	8.4	10.2	11.3	11.8	12.3
COP's	0.5	0.5	0.8	0.8	1.0	1.0	1.0	1.0
OPEB	0.0	0.8	1.0	1.3	1.5	1.5	1.5	1.5
Total Appropriations	\$ 174.5	\$ 181.6	\$ 188.0	\$ 193.0	\$ 198.9	\$ 203.6	\$ 206.1	\$ 207.8
Net Surplus / (Deficit)	\$ (1.7)	\$ (3.8)	\$ (5.5)	\$ (5.4)	\$ (5.5)	\$ (4.8)	\$ (3.6)	\$ (1.5)
Potential GRA Loan Repayment	1.2	1.8	4.7	5.0	4.4	4.4	4.4	4.4
Net Surplus / (Deficit)	\$ (0.5)	\$ (2.0)	\$ (0.8)	\$ (0.4)	\$ (1.1)	\$ (0.4)	\$ 0.8	\$ 2.9
Percent of Revenue	-0.3%	-1.1%	-0.4%	-0.2%	-0.6%	-0.2%	0.4%	1.4%



General Fund Forecast "The Good, the Bad and the Ugly"

The Good

- Glendale is stable, progressive and approaching structural balance
- Fiscal discipline allows Glendale to weather the worst of storms

The Bad

- At current levels, no new programming
- At current levels, risk of losing key personnel
- At current levels, Glendale wades through a long slog

The Ugly

- State of California continues to burden cities
- Potential loss of GRA loan repayment is a tremendous though not unprecedented – challenge (ERAF cost \$124 million)



General Fund Forecast Alternatives

- Option #1 "maintain the status quo"
 - Work through existing construct addressing small, consecutive deficits
 - Pro's
 - Maintain status quo as projected deficits are manageable
 - Know what the City's current service levels are
 - Continue to streamline through attrition and re-fill positions on a selective basis
 - Organizational performance ratios are within/close to established targets
 - Con's
 - Employee morale could decline
 - Will eventually be at a competitive disadvantage to attract & retain a skilled labor force
 - Assumes no new programming



General Fund Forecast Alternatives

- Option #2 "finding a new path"
 - Continued reorganization featuring severance/retirement incentive for miscellaneous & management employees
 - Civil Service system impacts options and scope
 - Hold positions vacant to pay for incentive (6 month minimum)
 - Increased PERS cost-sharing offset by salary range increases
 - Approach market averages
 - Develop and implement OPEB strategy
 - Help mitigate future medical increases and protect balance sheet



General Fund Forecast Alternatives

Option #2 – "finding a new path"

- Pro's
 - Establishes new framework for City's compensation strategy
 - Provides opportunity to make organizational investments
 - Mandates that the City continue to evolve its priorities and processes
- Con's
 - Impact is uncertain
 - Impact will be more noticeable to residents and businesses
 - Employee groups may interpret prioritization as "favoritism"
 - Networks and collaborations are more volatile and offer less control



FY 2014-15 General Fund Proposed Budget



FY 2014-15 General Fund Proposed Budget (1 of 4)

- Property & Sales Tax forecasted to increase 3.8% and 5.6% respectively over last year's original estimate
- Building permits is expected to grow at 7.7% relative to last year's original estimate
- Overall General Fund revenues expected to grow at 2.5%
 - Little or negative growth expected in other categories such as UUT (0.5%), Franchise Tax (1.0%), Charges for Services (-1.7%), and Fines & Forfeitures (-13.6%)
 - Continued reduction of the Electric Transfer of \$250k



FY 2014-15 General Fund

Proposed Budget (2 of 4)

- Salaries & Benefits increase of \$2.7 million
 - No Cost of Living Adjustments
 - PERS increase of \$1.7 million offset by increase employee Cost Sharing by \$500k for a net increase of \$1.2 million
 - GFFA cost share to increase to 3.5% on 1/1/15
 - Workers Comp increase of \$1.5 million
 - Fund Balance deficit is \$16.8 million as of June 30, 2013
 - Will be amortized over 8 years
 - Minor increase to medical/dental/vision
 - Other benefits held constant



FY 2014-15 General Fund Proposed Budget (3 of 4)

- Maintenance & Operation increase of \$710k
 - Increase of approximately \$653k (13%) for the Fleet / Equipment Management Fund
 - Increase of approximately \$350k for contractual obligations
 - Slight increase to Liability Insurance of \$144k
 - Offset by reductions in discretionary M&O and Information Services
 Department (ISD) Service Charge by a total of \$437k
 - Reduction in ISD Service Charge is one-time as several completed projects were removed from the service charge
 - Expected to increase in future years to fund critical infrastructure needs



FY 2014-15 General Fund Proposed Budget (4 of 4)

- Transfer of \$500k added to budget to fund the repayment of the Certificates of Participation (COP's)
- General Fund Capital Improvement remains at 1% of Sales Tax
 - Increase of \$17k for a total of \$347k transferred to CIP Fund 401
- Increase of \$10k for Nutritional Meals
- Economic Development shifted to Economic Development Fund 215
 - Staffing costs and programming costs funded by additional property tax as a result of AB1x 26
- One time use of Fund Balance ~ \$7 million
 - \$2 million for Information Technology Data Center upgrade
 - \$5 million for Central Library renovation
 - Funds repaid through former GRA 2011 bonds



FY 2014-15 General Fund

Proposed Resources

Star	ting Revenue Estimate:	\$	170,773,769		
Adju	stments:				
	Cost Allocation	\$ 327,228	3		
	Decrease in Transfer from Electric Fund	(250,000			
	Property Tax/VLF Backfill	1,080,000)		
	Sales Tax	1,513,000)		
	GRA Loan Repayment	1,200,000)		
	Utility Users Tax	146,000			
	Occupancy/Franchise/Property Transfer Tax	250,000			
	Building Permits & Licenses	(730,000			
	All Other Revenues (net)	(303,894		3,232,334	
Prop	posed Revenue Estimate:	\$	174,006,103		
Use of Fund Balance – Current Year				495,424	
	Subtotal – Current Year Resources:			174,501,527	
One	-Time Use of Fund Balance				
	Data Center Upgrade			2,000,000	
Central Library Renovation				5,000,000	
FY 2014-15 Proposed Resources:				181,501,527	



FY 2014-15 General Fund

Proposed Appropriations

Starting Budget:				170,731,906
Salaries & Benefits Increase / (Decrease):				
Salaries	\$	(759,150)		
PERS Retirement		1,731,310		
PERS Cost Sharing		(493,359)		
All Other Salaries & Benefits 76		762,504		1,241,305
ISF Rates Increase / (Decrease):				
Workers' Compensation Insurance	\$	1,482,529		
Liability Insurance		144,048		
Fleet/Equipment Rental Charge		653,189		
ISD Service Charge		(282,354)		1,997,412
M&O / Capital Outlay / Transfers				530,904
Subtotal – Current Year Appropriations:				174,501,527
One-Time Appropriations				
Data Center Upgrade				2,000,000
Central Library Renovation				5,000,000
FY 2014-15 Proposed Appropriations:				181,501,527



FY 2014-15 General Fund Proposed Budget

	FY 2014-15	One-Time	FY 2014-15 Proposed Budget		
	Recurring	Projects			
Revenues	\$ 174,006,103	3 \$ -	\$ 174,006,103		
Appropriations	174,501,527	7,000,000	181,501,527		
Use of Fund Balance	\$ (495,424	(7,000,000)	\$ (7,495,424)		



FY 2014-15 General Fund

Fund Balance Projection (In Thousands)

	Unassigned & Charter Reserve	Total Fund Balance	
Projected Beginning Balance, 7/1/2014	\$ 61,123	\$ 63,702	
Increase/(Decrease) in Fund Balance	(7,495)	(7,495)	
Projected Ending Fund Balance, 6/30/2015	\$ 53,628	\$ 56,207	
Projected Reserve Percentage*	30.7%	N/A	



^{*} Based on proposed recurring appropriation of \$174.5 million. Current policy is floor of 30% with a target of 35%.

Conclusions

- Glendale remains operationally balanced
 - Reliance upon one-time savings, use of fund balance, GRA loan repayment and/or use of General Fund reserves
- Proposed FY 2014-15 General Fund Deficit = \$495k
 - Short term options include personnel actions, use of fund balance, program cuts
 - Short term fixes represent Option 1 maintaining the status quo
- Adopt an organization strategy revolving around targeted reductions and investments
 - Option 2 Long range transition of the organization
 - Balances market dynamic with ability to pay; provides flexibility to meet service expectations



Recommendations & Next Steps

- Staff recommends Option 2
 - Develop and implement severance/retirement incentive for miscellaneous & management employees
 - Hold positions vacant to pay for incentive (6 month minimum)
 - Increased PERS cost-sharing offset by salary range increases
 - Approach market averages
 - Develop and implement OPEB strategy
 - Help mitigate future medical increases and protect balance sheet
- Commence meet & confer with employee associations



Budget Calendar

- April 29, Budget Study Session #1
 - FY 2013-14 Update, Year End Projection & Adjustments
 - Organizational Profile
 - General Fund Forecast
 - FY 2014-15 Proposed General Fund Budget
 - Budget Calendar
- May 6, Budget Study Session #2, 9am to Noon
 - Council Priorities
 - Summary of Appropriations
 - Review of Departmental Budgets



Budget Calendar

- May 13, Budget Study Session #3, 9am to Noon
 - Proposed New Fees & Increases
 - Capital Improvement Program
 - GWP Capital Improvement Program
 - Budget Wrap Up
- May 20, Budget Hearing, 6pm
- June 3, Budget Adoption, 6pm



Questions & Comments

