City of Glendale Second Quarter Financial Update February 10, 2015



Agenda

- FY 2014-15 General Fund Second Quarter Results
- FY 2014-15 General Fund Projected Fund Balance
- Organizational Profile
- Fee Discussion
- Questions & Comments



FY 2014-15 Second Quarter Update February 10, 2015



Slide 4

	Adopted Budge	t Adjustments	Revised Resources	Actual Receipts	% Received
Property Taxes	\$ 46,865			\$ 11,468	24.1%
Sales Tax	34,700	725	35,425	8,474	23.9%
Utility Users Tax	27,746	6	- 27,746	12,630	45.5%
Occupancy & Other Taxes	9,340	260	9,600	2,809	29.3%
Licenses And Permits	6,925	1,350	8,275	4,645	56.1%
Revenue From Other Agencies	100	220	320	326	101.9%
Charges For Services	1,872	638	2,507	1,554	62.0%
Cost Allocation	16,523	3	- 16,523	8,403	50.9%
Fines & Forfeitures	950		- 950	333	35.1%
Interest/Use Of Money	3,215	5	- 3,215	1,599	49.7%
Intergovernmental	1,200	(1,200	-		N/A
Misc & Non-Operating	1,164	25	1,189	903	75.9%
Transfers	23,407	,	- 23,407	1,525	6.5%
GSA Reimbursement		- 1,502	2 1,502	1,509	100.5%
Subtotal:	\$ 174,007	' \$ 4,26 ⁷	7 \$ 178,274	\$ 56,178	31.5%
Use of Fund Balance	7,495	(4,144	3,351		0.0%
Total Resources:	\$ 181,502	2 \$ 120	\$ 181,625	\$ 56,178	30.9%



General Fund Expenditures - December 31, 2014 (In Thousands)

Slide 5

	Adopted	d Budget	Adjust	tments*	Revise	d Budget	Actual Ex	pended	% Expended
Administrative Services	\$	4,875	\$	23	\$	4,898	\$	2,182	44.5%
City Attorney		3,291		21		3,312		1,641	49.5%
City Clerk		1,143		4		1,147		560	48.8%
City Treasurer		654		4		658		317	48.2%
Community Development		10,084		533		10,617		4,991	47.0%
Comm. Services & Parks		9,691		83		9,774		5,081	52.0%
Fire		42,761		219		42,980		21,457	49.9%
Human Resources		2,481		44		2,525		1,099	43.5%
Library, Arts & Culture		8,243		38		8,281		3,869	46.7%
Management Services		4,582		111		4,693		2,228	47.5%
Police		67,178		348		67,526		34,469	51.0%
Public Works		17,704		486		18,190		8,830	48.5%
Transfers		5,917		-		5,917		2,958	50.0%
Retirement Incentive		898		-		898		449	50.0%
Non-Departmental		2,000		534		2,534	100	1,509	59.6%
Total Expenditures:	\$	181,502	\$	2,448	\$	183,950	\$	91,640	49.8%
Projected Departmental Savings		-		(2,750)		(2,750)		-	N/A
Items Pending Council Approval		-		425		425			N/A
Adjusted Total Expenditures:	\$	181,502	\$	123	\$	181,625	\$	91,640	50.5%
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^{*} Includes Carryovers & Adjustments

Slide 6

		Amount	% of Budget*
Unassigned & Charter Reserve, 6/30/2014		\$ 66,074	37.9%
FY 2014-15 Approved Items:			
Adopted Use of Fund Balance:	Central Library Renovation Project	(5,000)	
	ISD Data Center	(2,000)	
	One-Time Use of Fund Balance	(495)	
	Sub-Total:	(7,495)	
Post Adoption Adjustments/Savings:	Budget Adjustments & Carryovers	(2,448)	
	Revenue Adjustments	4,267	
	Projected Departmental Savings	2,750	
	Sub-Total:	4,569	
FY 2014-15 Items Pending Council Ap	pproval:		
	Public Works	(129)	
	Community Services & Parks	(256)	
	Police	(40)	
	Sub-Total:	(425)	
Projected Use of Fund Balance, 6/30/	2015	\$ (3,351)	
Projected Ending Unassigned & Chart	ter Reserve, 6/30/2015	\$ 62,723	35.9%

glendale

^{*} Based on FY 2014-15 adopted recurring appropriation of \$174.5 million. Current policy is floor of 30% with a target of 35%

FY 2014-15 Second Quarter

Proposed Budget Adjustments Summary

- Budget adjustments in the sum of \$782,397 of which \$626,611 represents a net increase to the adopted FY 2014-15 Budget, for City Council consideration:
 - 1) General Fund- \$424,482
 - 2) Enterprise Fund-\$15,011
 - 3) Special Revenue Funds-(\$62,882)
 - 4) Internal Service Fund-\$250,000



FY 2014-15 Second Quarter Proposed Budget Adjustments

- 1) CSP- \$150,000 for Utilities
- 2) CSP-\$16,000 for After School Sports and Recreation Program
- 3) CSP –\$15,011 for shifting of 10% of a Senior Community Development Supervisor from the CDBG Fund into the General Fund, and shifting 10% of a Community Services Supervisor and Hourly Wages from the General Fund into the Recreation Enterprise Fund
- 4) CSP-\$40,000 for unarmed security patrol services to patrol the parks in the evening and night
- 5) CSP-\$50,000 for partial funding of the 2016 Rose Float



FY 2014-15 Second Quarter Proposed Budget Adjustments Continued

- 6) Police-\$40,000 for new bicycle patrols
- 7) Public Works-\$62,882 for shifting 25% of Public Works Director into General Fund from Transit Funds
- 8) Public Works-\$30,000 for adding crossing guards to three new locations within the city
- 9) Public Works-\$36,000 for installing High Visibility Crosswalks at six intersections within the city
- 10) ISD Infrastructure Fund-\$250,000 for PC Replacement



Cash Balances – All Funds

December 31, 2014 (In Thousands)

Major Funds:		
General Fund		\$ 47,168
Housing Assistance Fund		1,737
Capital Improvement Fund		3,406
Sewer Fund		67,084
Electric Fund		144,684
Cash from Operations	79,817	North Con-
Cash from Bond Proceeds	54,688	
Transfer Reserve	10,179	
Water Fund		4,891
Cash from Operations	(14,502)	
Cash from Bond Proceeds	19,393	
Major Funds Total:		\$ 268,970

Other Funds:	
Capital Projects Funds	\$ 37,670
Debt Service Funds	23,992
Special Revenue Funds	21,088
Nonmajor Enterprise Funds	42,376
Internal Service Funds	95,335
Other Funds Total:	\$ 220,461

Grand Total:

\$ 489,431





		Adopted	Adopted
		FY 2013-14	FY 2014-15
•	Total Population (Per Department of Finance)	193,652	195,799
	Total City Employees (FT) Budgeted	1,588	1,584*
	Total General Fund FT	905	890
	Total Adopted Budget	\$737,941,725	\$832,715,929
	Total General Fund Adopted Budget	\$170,731,906	\$181,501,527
	Residents served per FT	122	124
	Residents served per FT (General Fund)	214	220
	Total Budget per capita	\$3,811	\$4,253
	General Fund Budget per capita	\$882	\$927

^{*}Shown as adopted, revised total count will be 1,512 post-Separation/Retirement Incentive as of second quarter



	Adopted FY 2013-14	4	Adopted FY 2014-15		
Public Safety	\$ 130,131,085	18.3%	\$ 130,531,413	16.3%	
Public Works, Utilities & Transit	406,345,956	57.3%	490,165,914	61.2%	
Community Development	42,392,779	6.0%	43,193,442	5.4%	
Quality of Life	38,039,162	5.4%	40,231,190	5.0%	
Administration & Internal Service	92,701,619	13.0%	97,269,970	12.1%	
Total Operational Expenditures*	\$ 709,610,601	100.0%	\$ 801,391,929	100.0%	



^{*}Excludes transfers

Total Personnel Appropriation - All Funds Four-Year Comparison (in millions)

	Adopted FY 2011-12	Adopted FY 2012-13*	Adopted FY 2013-14	Adopted FY 2014-15	Revised FY 2014-15**	% Change from 13-14
Total City Salaries & Benefits	\$240.3	\$218.7	\$216.8	\$222.3	\$213.9	(1.3%)
Total City Operating Costs (not including transfers & capital improvement)	\$678.0	\$630.9	\$651.4	\$668.1	\$659.5	1.2%
Personnel v. Operating Costs All Funds	35.4%	34.7%	33.3%	33.3%	32.4%	%*** (2.7%)
Employee Count	1,873	1,605	1,588	1,584	1,512	(4.8%)



^{*}Includes General Fund & GWP Balancing Strategies

^{**}Includes Separation/Retirement Incentive

^{***}Meets target of 35%

Total Personnel Appropriation - General Fund Four-Year Comparison (in millions)

	lopted 2011-12	opted 012-13*	Adopted FY 2013-14	Adopted FY 2014-15		% Change from 13-14
Salaries & Benefits	\$ 142.2	\$ 131.4	\$134.2	\$136.9	\$133.7	(0.4%)
Maintenance & Operation / ISF Charges	32.7	33.4	35.8	38.6	38.5	7.5%
Capital Outlay	0.1	0.2	0.3	0.1	0.1	(66.7%)
Cost Savings Target	(7.7)	(0.6)		-		DAY.
Annual Appropriations Fund (not including transfers)	\$ 167.2	\$ 164.4	\$170.3	\$175.6	\$172.3	1.2%
Personnel v. M&O General Fund	85.0%	79.9%	78.8%	% 78.0 %	77.6%**	* (1.5%)
Employee Count	998	896	905	890	862	(4.8%)



^{*}Includes General Fund Balancing Strategies

^{**}Includes Separation/Retirement Incentive

^{***}Does not meet target of 75%

Total Personnel Appropriation - All Funds
Management v. Non-Management (in millions)

	Actual	Actual	Adopted	Adopted	Revised
	FY 2011-12	FY 2012-13	FY 2013-14	FY 2014-15	FY 2014-15*
Total Salaries** (w/o benefit roll-up)	\$143.2	\$129.8	\$129.3	\$128.8	\$123.0
Management Salaries	\$28.3	\$25.4	\$24.6	\$25.1	\$23.7
Non-Management Salaries	\$114.9	\$104.4	\$104.7	\$103.7	\$99.4
Management Salarv Ratio	19.8%	ú 19.6%	% 19.0 <i>%</i>	6 19.5 <i>%</i>	% 19.3 %***



^{*}Includes Separation/Retirement Incentive

^{**}Does not include vacancies

^{***}Meets target of 25%

Fee Discussion



Fee Discussion Introduction

- News Rack Fee
- Kennel Application & Permit Fee
- Options for Council Consideration



FY 2014-15 Citywide Fee Schedule Summary of Fee Changes

- Staff Recommendations via Fee Study (Number of Fees)
 - New Fees & Restructured Fees 93
 - Increase to Existing Fees 297
 - Decrease to Existing Fees 51
- Other Fee Recommendations (Number of Fees)
 - New Fees 19
 - Increase to Existing Fees 69
 - CPI Increases 185
- No Changes 1,387
- Total Number of Fees for City Services 2,101



Citywide User Fees, Fines, Rates & Charges

Time Estimate Calculation: News Rack Fees (1 of 2)

	N.S. Field Rep.	Principal N.S. Supr	N.S. Cust Serv Rep	Hrly City Worker	Admin. Officer	
Application Processing Input	-		.08		-	
Inspection / Travel / Re-Check	1.25	·	-	.08	<u>-</u>	
Documentation / Reports	.25	-	-	-	-	
Notification / Filing / Closeout	.08		.08	.08	-	
Investigation / Patrol / Response	-/	$-N(\frac{1}{2})$	-	<u>.</u>	<u>-</u>	
Administration	<u>-</u>	.08		.95	.05	
Other	.50	- 1		-	-	NUMA
Total Hours	2.080	.080	.166	1.116	.050	
X Fully Burdened Hourly Rate	\$78.18	\$140.69	\$68.92	\$30.82	\$93.47	
Total Cost	\$162.61	\$11.26	\$11.44	\$34.39	\$4.67	\$224.38
Other Support Costs						\$17.37
Total				1		\$241.75



Citywide User Fees, Fines, Rates & Charges

Fee Calculation: News Rack Fees (2 of 2)

	Old Fee	Adopted Fee (Full Cost)
News Rack Fee	\$52	\$241
Total Fee	\$52	\$241
x Annual Volume	550	550
Annual Revenue	\$28,600	\$132,550
Revenue Increase		\$103,950



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Other City Comparisons News Rack Fees

City	Permit Fee	Does Business License Tax Apply?
Glendale	\$241 Annual Registration Fee	N/A
Beverly Hills	\$478 One Time \$30 Annual Inspection \$59 Annual Permit Renewal	No
Burbank	\$50 Registration Fee \$20 Annual Renewal	No
Santa Monica	\$356.05 One Time Planning Review \$108.57 Annual Renewal 1st Rack \$84.79 Annual Renewal Each Addtl.	Yes
Culver City	\$50 Annual Fee Per Location \$18 Per Rack for Free Publications \$1 per \$1,000 for revenue generated	Yes
Pasadena	\$45.53 Initial Application Fee \$11.42 Annual Per Rack plus Non-	Yes
	Refundable Admin. Processing Fee	glendale

FY 2014-15 Adopted Fees News Rack Fee Options for Council Consideration

Fee Title	FY 2013-14 Fees	FY 2014-15 Fees	Cost Recovery Rate
News Rack Annual Registration Fee	\$52.00	\$241.00	100%
News Rack Annual Registration Fee	\$52.00	\$180.75	75%
News Rack Annual Registration Fee	\$52.00	\$120.50	50%
News Rack Annual Registration Fee	\$52.00	\$60.25	25%
News Rack Annual Registration Fee	\$52.00	\$0.00	0%



Citywide User Fees, Fines, Rates & Charges

Time Estimate Calculation: Kennel Application & Permit Fee (1 of 2)

	Principal N.S. Supr	License Investigator	Sr. Ofc. Splt.	Hrly City Worker	Dty. Dir. of Plan/NS	
Application Processing Input	-	-	.16	.12	-	
Research / Investigation	1- 1		.05	.08	-	
Applicant Contact			.02	.08	() - ()	
Inspection / Travel / Re-Check) /- X	.16	\ \\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	<u>-</u>	-	
Documentation / Reports	- /-	.08	.04	.08	-	
Notification / Filing / Closeout	<u> </u>	.02	.05	.20	1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -	
Investigation / Patrol / Response	-	.96		-		4
Administration	.33	-		-	.03	N V
Total Hours	.334	1.223	.390	.569	.034	
X Fully Burdened Hourly Rate	\$140.69	\$98.63	\$77.98	\$30.82	\$203.51	Z = X
Total Cost	\$46.99	\$120.66	\$30.41	\$17.54	\$6.92	\$222.51
Other Support Costs						\$7.13
Total						\$229.64



Citywide User Fees, Fines, Rates & Charges

Fee Calculation: Kennel Application & Permit Fee (2 of 2)

	Old Fee	Adopted Fee (Full Cost)
Application Fee	\$102	\$97
Permit Fee	\$51	\$132
Total Fee	\$153	\$229
x Annual Volume	255	255
Annual Revenue	\$39,015	\$58,395
Revenue Increase		\$19,380



Options for Council Consideration

- Keep FY 2014-15 Fees as is
- News Rack Fee
 - Provide direction regarding News Rack Fees and other fees as needed
- Kennel Fee
 - Staff is recommending to separate application and permit fee for Kennel
 - As part of review, staff also recommends to separate application and license fee for arcade devices
- Other alternatives as desired by City Council



Questions & Comments



Citywide User Fees, Fines, Rates & Charges Fee Setting Guidance

- Proposition 218 Section 6(b)(2)
 - "Revenues derived from the fee or charge shall not be used for any purpose other than that for which the fee or charge was imposed"
 - Must Pair Revenues to Costs What are the Costs?
- CA Government Code §66014(a)
 - "Those fees may not exceed the estimated reasonable cost of providing the service for which the fee is charged"
- Proposition 26
 - Passed in 2010, provided new definition of the term "Tax", which means, all Fees are Taxes with <u>seven</u> exceptions.
- Purpose of the study is to be in compliance with above mentioned propositions

Citywide User Fees, Fines, Rates & Charges Fee Study Overview

User Fees:

 A fee or rate charged to an individual or group that receives a Private Benefit from services provided by the City

Not a Tax:

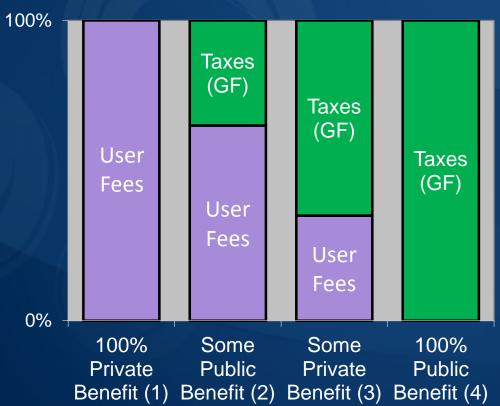
- The service is usually a discretionary activity requested by the payer
- If a User Fee does not cover the City's full cost for the services, taxes (General Fund) pay for the remainder



Citywide User Fees, Fines, Rates & Charges Fee Study Overview

Fee vs. Tax

Source of Service Funding



Examples:

- (1) BuildingPermits;Some Rec.Programs
- (2) Youth Programs
- (3) Historic Preservation
- (4) Police Patrol



Citywide User Fees, Fines, Rates & Charges Fee Study Overview

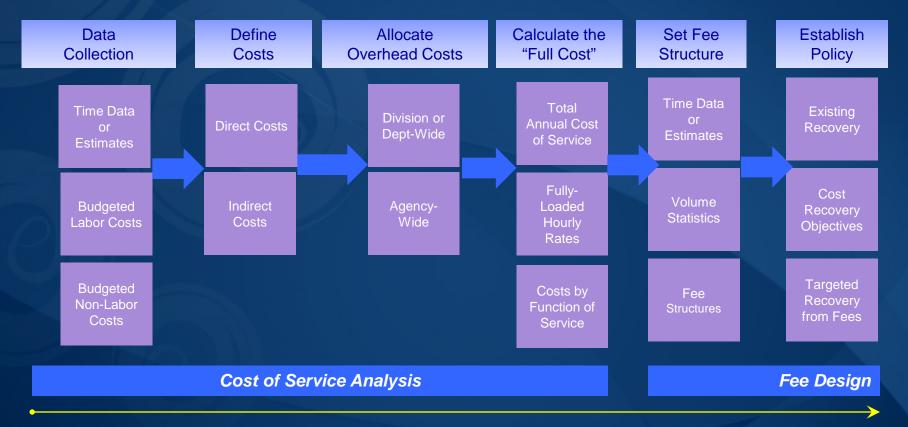
- Cost Study Objectives:
 - Establish Objective & Transparent Fee Information
 - Understand the Full Cost of Services
 - Develop a Rational Basis for Setting Fees
 - Understand Subsidies and Revenue Impacts
 - Understand User Fee Principles & Context
 - Fairness & Equity
 - Ensure Compliance with State Law
 - Simplify & Improve Fee Schedules



Citywide User Fees, Fines, Rates & Charges

Fee Study Overview

Road Map of a Fee Study





Citywide User Fees, Fines, Rates & Charges Cost Study Approach & Methodology

"Full Cost" Includes:

- \$ Direct Salaries & Benefits
- \$ Services & Supplies
- \$ Supervision & Support
- \$ Capital, Growth, & Other Costs
- \$ Department Administration
- **\$ Indirect Activities**
- \$ Inter-Department Support
- \$ Citywide Administration



Citywide User Fees, Fines, Rates & Charges Cost Study Approach & Methodology

Cost of Service Analysis

Full Cost of Service Recoverable in Fees

Fully-Burdened
Hourly Rates for All
Personnel Directly
Involved in Service

Estimated Time to Provide Individual Service

Other Materials or Supplies

Outcome

Maximum Fee Amount



Citywide User Fees, Fines, Rates & Charges Fee Setting Considerations

- Fairness and Equity
- Council Policy
 - Cost Recovery and Subsidization
 - Social Impacts / Affordability
 - Revenue Impacts
 - Activity Incentives / Disincentives
- Impact on Market Factors
 - Supply and Demand (elasticity)
 - Pricing
- Legal Compliance
- Other Factors
 - Constituencies Affected
 - Subsidies for selected services may be appropriate for public benefit



Citywide User Fees, Fines, Rates & Charges Example: Fully Burdened Hourly Rate

Principal N.S. Supervisor

Direct Salaries		\$104,598
Direct Benefits		\$51,702
Direct Salary & Benefits		\$156,300
÷ "Billable" Hours		1,500
Direct Salaries & Benefits Hourly Rate		\$104.20
Overhead Costs:		
Services & Supplies	\$3.72	
Citywide Administration	\$12.02	
Supervision & Support	\$20.48	
Indirect Activities	\$0.27	\$36.49
Fully Burdened Hourly Rate		\$140.69

